ORIGINAL

OPEN MEETING



MEMORANDUM

Arizona Corporation Commission

DOCKETED

AZ CORP COMPLECION DOCKET CONTROL

NOV 2 9 2012

FROM: Utilities Division

DATE: November 29, 2012

THE COMMISSION

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RE:

TO:

JOHNSON UTILTIES L.L.C.'S CENTRAL ARIZONA GROUNDWATER

REPLENISHMENT DISTRICT ("CAGRD") ADJUSTOR RESET (DOCKET NO.

WS-02987A-08-0180)

I. Introduction

On October 25, 2012, pursuant to Decision No. 71854 (August 24, 2010) and as modified by Decision No. 73284 (July 30, 2012), Johnson Utilities L.L.C. ("Johnson" or "Company") filed with the Arizona Corporation Commission ("Commission") the Company's proposed Central Arizona Groundwater Replenishment District ("CAGRD") adjustor fees.

Decision No. 71854 authorized the Company to implement an adjustor mechanism, subject to certain conditions, to recover the costs paid to the CAGRD for replenishment of excess groundwater. The conditions as modified by Decision No. 73284 require the Company to submit, by October 25 of each year, for Commission consideration, its proposed CAGRD fees for the next twelve-month period (along with documentation from the relevant state agencies to support the calculations), to apply to all water sold after December 1.1 Accordingly, the Company made the instant filing.

II. **Background**

The CAGRD was established by the Arizona legislature to serve as a groundwater replenishment entity for its members and provides a mechanism for designated water supply providers such as Johnson to demonstrate a 100-year water supply. Members pay the CAGRD to replenish any groundwater pumped by the member that exceeds the specified pumping limits. The CAGRD is recognized as an important tool in Arizona's groundwater conservation efforts.

Ш. **Annual Membership Dues**

Subsequent to the implementation of the Company's initial adjustor, the Arizona legislature enacted Arizona Revised Statutes § 48-3779, which authorized the CAGRD to charge annual membership dues ("AMDs") "on all parcels of member lands and on all municipal providers having a member service area," in addition to the charges for replenishment of excess groundwater. The sole purpose of the AMDs is "to pay costs associated with the acquisition,

¹ Decision No. 73284, page 3, lines 2-8.

lease or exchange of water or water rights and development of infrastructure necessary for the district to perform its replenishment obligations."²

The Commission in Decision No. 72634, concluded that the inclusion of the AMDs in the calculation of the CAGRD adjustor is appropriate and in the public interest.

IV. Calculation of the CAGRD Adjustor Fees

Decision No. 71854 specified nine conditions regarding the CAGRD Adjustor. Condition No. 6 ordered that the adjustor fees be calculated as follows: "The total CAGRD fees paid by the Company for the most current year . . . shall be divided by the gallons sold by the Company in that year to determine a CAGRD adjustor fee per 1,000 gallons."

Condition Nos. 2 and 3 ordered that the Company "place all CAGRD monies collected from customers in a separate, interest bearing account," only to be withdrawn for the annual payment to the CAGRD, due on October 15 of each year.⁴

In addition, although the order did not contain an explicit provision for a true-up, the parties were in agreement that such an annual true-up would occur at the time of the adjustor reset each year. This understanding was confirmed by the Commission's provision for a true-up in Decision No. 72634.⁵

The Company proposes a rate of \$1.51 per thousand gallons ("kgal") for its Phoenix AMA, and a rate of \$0.31 per kgal for its Pinal AMA. Staff has reviewed the Company's proposed calculations and the supporting documentation submitted with its request. Staff agrees with the methodology employed by the Company to calculate the true-up and the proposed adjustor rate, as discussed below.

Phoenix AMA

True-up

The CAGRD invoice to Johnson for the 2010 annual replenishment assessment was \$1,921,311.00. Johnson reports that, as of September 30, 2012, the Company will have total collections and interest of \$1,683,480.23.6

² Arizona Revised Statutes § 48-3779(B).

³ Decision No. 71854, page 43 starting on line 23 and continuing through page 44, line 2.

⁴ Decision No. 73284, page 3, lines 2-8.

⁵ Decision No. 72634, page 4, lines 18-20.

⁶ Company's application dated October 25, 2012.

This true-up calculation indicates an under-collection of approximately \$410,812.48 as follows:

Α	2009 ui	\$ 172,981.71				
В	2010 C	AGRD invoid	1,921,311.00			
C	Less:	Collections	through	\$ <u>1,683,480.23</u>		
	September 2012					
D	2010 CAGRD under-collection [A+B-C] \$ 410.812.4					

Adjustor Fee

The CAGRD invoice to Johnson for 2011 indicates total fees and dues of \$3,070,866.12. The Company's 2011 annual report as submitted to ADWR indicates annual water sales (in kgal) of 2,299,872.65.

Staff's calculation of the new CAGRD adjustor fee is shown below. The fee is \$1.51.

Α	2011 CAGRD invoice	\$ 3,070,866.12
В	Plus under-collection from 2010	410,812.48
C	Amount to be recovered [A+B]	3,481,678.60
D	Total kgal sold in 2011	2,299,872.65
E	Charge per kgal [C ÷ D]	\$ <u>1.51</u>

Pinal AMA

True-up

The CAGRD invoice to Johnson for the 2010 annual replenishment assessment was \$53,963.00. Johnson reports that, as of September 30, 2012, the Company will have total collections and interest of \$55,133.76.⁷

This true-up calculation indicates an under-collection of approximately \$2,561.59 as follows:

Α	2009 under-collection of CAGRD invoice	\$ 3,732.35			
В	2010 CAGRD invoice	53,963.00			
C	Less: Collections and interest through	\$ <u>55,133.76</u>			
	September 2012				
D	2010 CAGRD under-collection [A+B-C] \$ 2,561.59				

⁷ Company's application dated October 25, 2012.

Adjustor Fee

The CAGRD invoice to Johnson for 2011 indicates total fees and dues of \$72,995.62. The Company's 2011 annual report as submitted to ADWR indicates annual water sales (in kgal) of 241,963.92.

Staff's calculation of the new CAGRD adjustor fee is shown below. The fee is \$0.31.

Α	2011 CAGRD invoice	\$ 72,995.62
В	Plus under-collection from 2010	<u>2,561.59</u>
C	Amount to be recovered [A+B]	75,557.21
D	Total kgal sold in 2011	<u>241,963.92</u>
E	Charge per kgal [C ÷ D]	\$0.31

V. Conclusions and Recommendations

Staff concludes that the Company has duly filed the appropriate request to revise the CAGRD adjustor fees, as required by Decision No. 73284.

Staff concludes that inclusion of the AMDs in the calculation of the CAGRD adjustor fees is appropriate.

Staff recommends approval of the CAGRD adjustor fees as described herein.

Staff recommends that the Company file, within 7 days of a Decision in this matter, CAGRD adjustor fee tariffs consistent with the rates approved herein.

Staff recommends that the Company notify its customers of the CAGRD adjustor fee tariffs approved herein within 30 days from the effective date of the Decision.

Staff recommends that the CAGRD adjustor fees authorized herein become effective for all water sold after December 1, 2012.

Steven M. Olea

Director

Utilities Division

SMO:JA:sms\RRM

Originator: James Armstrong

BEFORE THE ARIZONA CORPORATION COMMISSION 1 2 **GARY PIERCE** Chairman 3 **BOB STUMP** Commissioner 4 SANDRA D. KENNEDY Commissioner 5 PAUL NEWMAN Commissioner **BRENDA BURNS** 6 Commissioner 7 8 JOHNSON UTILTIES L.L.C.'S CENTRAL DOCKET NO. WS-02987A-08-0180 ARIZONA GROUNDWATER 9 REPLENISHMENT DISTRICT ("CAGRD") DECISION NO. ADJUSTOR RESET (DOCKET NO. WS-10 **ORDER** 02987A-08-0180) 11 12 Open Meeting 13 December 11 and 12, 2012 Phoenix, Arizona 14 15 BY THE COMMISSION: 16 FINDINGS OF FACT 17 Introduction 18 1. On October 25, 2012, pursuant to Decision No. 71854 (August 24, 2010) and as 19 modified by Decision No. 73284 (July 30, 2012), Johnson Utilities L.L.C. ("Johnson" or 20 "Company") filed with the Arizona Corporation Commission ("Commission") the Company's 21 proposed Central Arizona Groundwater Replenishment District ("CAGRD") adjustor fees. 22 2. Decision No. 71854 authorized the Company to implement an adjustor mechanism. 23 subject to certain conditions, to recover the costs paid to the CAGRD for replenishment of excess 24 groundwater. The conditions as modified by Decision No. 73284 require the Company to submit, 25 by October 25 of each year, for Commission consideration, its proposed CAGRD fees for the next 26 twelve-month period (along with documentation from the relevant state agencies to support the 27

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instant filing.

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Background

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² Arizona Revised Statutes § 48-3779(B).

³ Decision No. 71854, page 43 starting on line 23 and continuing through page 44, line 2.

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Annual Membership Dues

4. Subsequent to the implementation of the Company's initial adjustor, the Arizona legislature enacted Arizona Revised Statutes § 48-3779, which authorized the CAGRD to charge annual membership dues ("AMDs") "on all parcels of member lands and on all municipal providers having a member service area," in addition to the charges for replenishment of excess groundwater. The sole purpose of the AMDs is "to pay costs associated with the acquisition, lease or exchange of water or water rights and development of infrastructure necessary for the district to perform its replenishment obligations."²

calculations), to apply to all water sold after December 1. Accordingly, the Company made the

replenishment entity for its members and provides a mechanism for designated water supply

providers such as Johnson to demonstrate a 100-year water supply. Members pay the CAGRD to

replenish any groundwater pumped by the member that exceeds the specified pumping limits. The

CAGRD is recognized as an important tool in Arizona's groundwater conservation efforts.

3. The CAGRD was established by the Arizona legislature to serve as a groundwater

5. The Commission in Decision No. 72634, concluded that the inclusion of the AMDs in the calculation of the CAGRD adjustor is appropriate and in the public interest.

Calculation of the CAGRD Adjustor Fees

6. Decision No. 71854 specified nine conditions regarding the CAGRD Adjustor. Condition No. 6 ordered that the adjustor fees be calculated as follows: "The total CAGRD fees paid by the Company for the most current year . . . shall be divided by the gallons sold by the Company in that year to determine a CAGRD adjustor fee per 1,000 gallons."³

¹ Decision No. 73284, page 3, lines 2 through 8.

Decision No. 72634.⁵

adjustor rate, as discussed below.

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True-up

Phoenix AMA

10. The CAGRD invoice to Johnson for the 2010 annual replenishment assessment was \$1,921,311.00. Johnson reports that, as of September 30, 2012, the Company will have total collections and interest of \$1,683,480.23.⁶

7. Condition Nos. 2 and 3 ordered that the Company "place all CAGRD monies collected

8. In addition, although the order did not contain an explicit provision for a true-up, the

9. The Company proposes a rate of \$1.51 per thousand gallons ("kgal") for its Phoenix

from customers in a separate, interest bearing account," only to be withdrawn for the annual

parties were in agreement that such an annual true-up would occur at the time of the adjustor reset

each year. This understanding was confirmed by the Commission's provision for a true-up in

AMA, and a rate of \$0.31 per kgal for its Pinal AMA. Staff has reviewed the Company's

proposed calculations and the supporting documentation submitted with its request. Staff agrees

with the methodology employed by the Company to calculate the true-up and the proposed

payment to the CAGRD, due on October 15 of each year.⁴

11. This true-up calculation indicates an under-collection of approximately \$410,812.48 as follows:

A	2009 under-collection of	\$ 172,982.48
	CAGRD invoice	
В	2010 CAGRD invoice	\$1,921,311.00
C	Less: Collections and	\$1,683,480.23
	interest through	·
	September 2012	

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⁴ Decision No. 73283, page 3, lines 2-8.

⁵ Decision No. 72634, page 4, lines 18-20.

⁶ Company's application dated October 25, 2012.

	l age 4					Docke	2110. WB 0290	7100-0100
1		D	2010	CAGRD	under-	\$	410,812.48	
2	collection [A+B-C]							
3								
4	Adjustor Fee							
5	12. The CAGRD invoice to Johnson for 2011 indicates total fees and dues of							nd dues of
6	\$3,070,866.12. T	he Compa	ny's 2011 :	annual repor	t as submi	itted to Al	DWR indicates	annual water
7	sales (in kgal) of 2	2,299,872.0	55.					
8	13. Staff's	calculation	n of the ne	w CAGRD a	djustor fe	e is show	n below. The fe	e is \$1.51.
9	A	. 2	2011 CAG	RD invoice			\$ 3,070,866	.12
10	В	I	Plus under-	collection fr	om		410,812.	<u>48</u>
11		2	2010					
12	C	·	Amount to	be recovered	į		3,481,678	.60
13	[A+B]							
14	D	Total kgal sold in 2011 2,299,872.65				<u>.65</u>		
15	Е	E Charge per kgal $[C \div D]$ \$ $\underline{1.51}$				<u>.51</u>		
16	Pinal AMA							
17	True-up							
18	14. The C	AGRD in	voice to Jo	ohnson for th	ne 2010 a	innual rep	olenishment asse	essment was
19	\$53,963.00. Johnson reports that, as of September 30, 2012, the Company will have total							l have total
20	collections and in	terest of \$5	55,133.76. ⁷					
21	15. This to	rue-up calo	culation in	dicates an u	nder-colle	ection of	approximately \$	32,561.59 as
22	follows:							
23		A 2	2009 unde	er-collection	of CAG	RD	\$ 3,732.35	
24	invoice							
25		B 2	2010 CAG	RD invoice			\$ 53,963.00	
26		C 1	Less: Co	llections a	nd inter	rest	\$ 55,133.76	
27		1	hrough Se	ptember 201	2			
28								
	⁷ Company's application dated October 25, 2012.					Dec	cision No	

Decision No.

1		D	2010	CAGRD	under-collection	<u>\$ 2,561.59</u>	
2			[A+B-	·C]			
3							
4	Adjustor	Fee					
5	16.	The CAGRD	invoice t	o Johnson f	or 2011 indicates tot	al fees and dues of \$	72,995.62.
6	The Comp	oany's 2011 ai	nual repo	ort as submit	ted to ADWR indica	ates annual water sale	s (in kgal)
7	of 241,963	3.92.					
8	17.	Staff's calcul	ation of th	ne new CAG	RD adjustor fee is sh	own below. The fee	is \$0.31.
9		A	2011 (CAGRD invo	oice	\$ 72,995.62	
10		В	Plus u	nder-collecti	on from	<u>2,561.59</u>	
11	2010						
12		С	Amou	nt to be reco	vered	75,557.21	•
13			[A+B]				
14		D	Total 1	kgal sold in 2	2011	241,963.92	<u> </u>
15	E Charge per kgal [C ÷ D]				C ÷ D]	\$0.3	1
16	Conclusions and Recommendations						
17	1. Staff concludes that the Company has duly filed the appropriate request to revise						
18	the CAGRD adjustor fees, as required by Decision No. 73283.						
19	2. Staff concludes that inclusion of the AMDs in the calculation of the CAGRD adjustor						D adjustor
20	fees is appropriate.						
21	3. Staff recommends approval of the CAGRD adjustor fees as described herein.						
22	4. Staff recommends that the Company file, within 7 days of a Decision in this matter, the						
23	CAGRD adjustor fee tariffs consistent with the rates approved herein.						
24	5.	Staff recomm	nends that	t the Compa	my notify its custom	ers of the CAGRD a	djustor fee
25	tariffs approved herein within 30 days from the effective date of the Decision.						
26	6.	Staff recomm	nends tha	t the CAGR	D adjustor fees auth	norized herein becom	e effective
27	for all bill	ings after Dec	ember 1, 2	2012.			
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7. We find that Staff's conclusions and recommendations are reasonable and should be adopted.

CONCLUSIONS OF LAW

- 1. The Company is a public water service corporation within the meaning of Article XV of the Arizona Constitution and A.R.S. §§ 40-250 and 40-252.
- 2. The Commission has jurisdiction over the Company and the subject matter of the application.
- 3. Approval of the proposed CAGRD adjustor fees is consistent with the Commission's authority under the Arizona Constitution, Arizona ratemaking statutes, and applicable case law.
- 4. It is in the public interest to approve the Company's request for implementation of the CAGRD adjustor fees as discussed herein.

ORDER

IT IS FURTHER ORDERED that the application by Johnson Utilities L.L.C. to implement new CAGRD adjustor fees is approved for all customer billings for water sold after December 1, 2012.

IT IS FURTHER ORDERED that the CAGRD adjustor fees for Johnson Utilities L.L.C. shall be \$1.51 per 1,000 gallons for the Phoenix AMA and \$0.31 per 1,000 gallons for the Pinal AMA.

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Decision No.

	1 450 /	Double 110. W B 0250711 00 0100				
1	IT IS FURTHER OR	DERED that Johnson Utilities L.L.C. docket with the Commission as				
2	a compliance matter, within seven (7) days of the effective date of this Decision, CAGRD adjustor					
3	fee tariffs consistent with the	rates approved herein.				
4	IT IS FURTHER OR	DERED that Johnson Utilities L.L.C. shall notify its customers of the				
5	CAGRD adjustor fees approv	ved herein within 30 days of the effective date of this Decision.				
6	IT IS FURTHER OR	DERED that this Decision shall become effective immediately.				
7						
8	BY THE ORDER	OF THE ARIZONA CORPORATION COMMISSION				
9						
10	CHAIRMAN	COMMISSIONER				
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13	COMMISSIONER	COMMISSIONER COMMISSIONER				
14		IN WITNESS WHEREOF, I, ERNEST G. JOHNSON, Executive				
15		Director of the Arizona Corporation Commission, have hereunto, set my hand and caused the official seal of this Commission to be				
16		affixed at the Capitol, in the City of Phoenix, this, 2012.				
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20		ERNEST G. JOHNSON				
21		EXECUTIVE DIRECTOR				
22	DISSENT:					
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24	DISSENT:					
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		Decision No.				

1200 West Washington Street Phoenix, Arizona 85007

Decision	No.	

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